

DJIBOUTI Leather Value Chain Strategy (2019-2023)



Developed by the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation" in collaboration with Africa Leather and Leather Products Institute



VISION

To be one of the top ten contributors to the GDP in Djibouti

MISSION

To facilitate the value addition process and enhance the performance of enterprises involved in the production of footwear and other leather goods through the application of modern and cleaner technologies, collaboration, capacity building, policy guidance and resource mobilization.

FOREWORD

(The Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation.)

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LIST OF ACRONYMS

ALLPI Africa Leather and Leather Products Institute

COMESA/LLPI: Common Market for Eastern and Southern Africa, Leather and

Leather Products Institute

COMESA: Common Market for Eastern and Southern Africa

EFTA: European Free Trade Area

EU: European Union

FANRPAN: Food, Agriculture. And Natural resources Policy Analysis

GDP: Gross Domestic Product

MSMEs: Micro, Small and Medium Enterprises

PESTEL: Political Economic Social Technical Economic and Legal

REACH: Registration, Evaluation, Authorization and Registration of Chemicals

SME: Small Medium Enterprises

SWOT: Strength, Weaknesses, Opportunities and Threats

USD: United States Dollar

EXECUTIVE SUMMARY

The Republic of Djibouti is located in the Horn of Africa with its economy heavily concentrated (71% of the GDP) in the service sector. The livestock subsector, although constitutes a source of livelihood for approximately 60% of the population, is underdeveloped and has marginal contribution to the economy. The extreme aridity of the climate is said to significantly hindering the development of the agricultural sector and the contribution of the later to the GDP was estimated at only 4%. Due to the country's geographical position, political stability and small populations size, the potential of transforming its economy is very high, especially by promoting value addition activities along various value chains, especially that for leather.

The government of Djibouti, by setting a goal to make Djibouti a trading and services platform for the region, is working hard towards this economic transformation through formulation and implementation of policies and strategies that encompass Djibouti Vision 2035; the Master Plan for the Development of the Primary Sector of the Republic of Djibouti (PDSP) 2009-2018; the Djibouti national gender policy 2011-2021; the Accelerate Growth and Employment Promotion Strategy 2015-2019 and others.

Although the leather sector is known to have huge potential for job creation and wealth generation, Djibouti is currently losing an estimated 17.6 million USD or 3.1 billion Djibouti francs, annually, due to non-value addition in its hides and skins. The major constraints of the leather sub-sector were identified as finance, lack of inputs (leather and accessories), inadequate and rudimentary machinery, working space problem, lack of skills and absence of support from technical institutions.

The Djibouti National leather value chain strategy was formulated to address the above indicated constraints so that value addition, SMEs development and economic diversification could be attained and enhance the subsectors' contribution to the national poverty and unemployment reduction efforts.

The Leather Value Chain strategy that was made to have strong strategic link with other strategies and policies currently under implementation in the country, has its vision and mission statements and Strategic objectives as indicated here below

VISION

To be one of the top ten contributors to the GDP of Djibouti

MISSION

To facilitate the value addition process and enhance the performance of enterprises involved in the production of footwear and other leather goods through the application of modern and cleaner technologies, collaboration, capacity building, policy guidance and resource mobilization.

Strategic Objectives:

Djibouti national leather value chain strategy has five main objectives of and more than ---?-sub-objectives. The main objectives are:

- 1. To improve the quality and collection of raw hides and skins
- 2. To promote production and export of value added products;

- 3. To enhance competitiveness of Artisans/MSMEs in domestic, regional and international markets;
- 4. To develop the capacity of institutions in building Artisans/MSMEs technical and business management skills;
- 5. To promote cleaner and environmentally sustainable production techniques and systems.

The performance of the Strategy will be judged by the value that will accrue to value chain actors in form of outputs, employments, exports and other economic benefits.

The implementation of the strategy will be championed by the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation" in collaboration with other line Ministries, institutions and stakeholders.

CHAPTER I: CONTEXT SETTING

Introduction

The Republic of Djibouti is situated in the Horn of Africa, at the southern entrance to the Red Sea. The country has a land area of 23,200 km2 and the population was estimated at 913,714 inhabitants in 2016, of which about 50 % are less than 20 years of age. More than two third of the population are leaving in Djibouti-ville, the capital city of the country and the large majority (99%) are Muslim.

The government launched the Djibouti vision 2035 in 2014¹, which is a long-term strategic vision created to help the country position itself as a regional hub for trade and commerce. The attainment of this goal is anchored on rapid economic growth, fed from Peace and national unity (Strengthening unity, peace and solidarity); Good governance (Reinforcing good governance and democracy); A diversified economy (Promoting competitive and healthy economic growth); Investing in human capital (Building a hardworking, healthy and educated workforce); and Regional integration (Increasing trade and commerce with regional partners). The current leather Value Chain strategy is aiming at value addition, enhanced productivity, market access and cleaner production and Micro, Small and Medium Enterprises (MSMEs) development will have significant contribution for the attainment of Vision 2035 of the country.

Structure of the Economy and Sector Performance

The Djibouti Gross Domestic Product (GDP) was estimated at 2.083 billion US dollars in 2017². Figure 1 illustrated the changes in GDP for the period 2008 to 2015. The Annual Growth Rate between 1991 to 2017 averaged 2.59 percent. The 2017 GDP compared to the previous year expanded by 6.80 percent. In general it can be said that Djibouti has enjoyed rapid and sustained growth over the past fifteen years with per capita GDP increasing by 3.1 percent on average per annum in 2001-2017. The annual growth of GDP registered between 2008 and 2017 is shown in figure 2. The tertiary (Service) sector that is primarily dominated by port activities and those related to trade, handling and logistics services represent 76% of GDP, and employs 60% of the working population. The manufacturing (secondary) sector's contribution is estimated at around 16% and the sector is poorly developed. The high cost of factors, especially water and energy is said to have hindered the development of the manufacturing sector. This has significantly and negatively impacted economic diversification and development of SMEs/SMIs and the economy heavily concentrated in the service sector, mainly port activities as presented earlier.

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¹ World Trade organization, WT/TPR/G/305, Trade Policy Review, Djibouti.

² The World Factbook, CIA https://www.cia.gov/library/publications/the-world-factbook/geos/dj.html



Source: https://tradingeconomics.com/djibouti/gdp (Accessed 2018 -4-25)

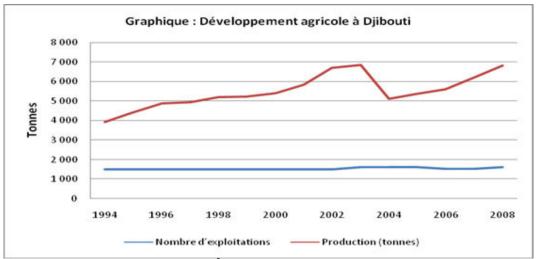
Figure 1: Djibouti GDP for the period 2008-2015



Source: https://tradingeconomics.com/djibouti/gdp-growth-annual (Accessed 2018-4-24)

Figure 2: Djibouti GDP growth rates for the years 2008-2015

Agricultural is the main source of income for rural communities, home to about 30 per cent of the total population. However the sector is undeveloped, mostly based on pastoralism due to a very low annual rainfall (an average annual rainfall of 5.1 inches) and its contribution to the GDP is marginal (only 4 per cent of GDP). It is estimated that only 10% of the country's total food needs is covered by domestic production and the rest is imported. Figure 3-shows the low level of progress registered over a period of 15 years in food production. The extreme aridity of the climate is one of the factors significantly hindering the development of agricultural sector.



Source: IMF, Djibouti Central Bank³;

Figure 3: Djibouti Agricultural Sector Development the period 1994-2008

Djibouti thus has a chronic food deficit and mainly depends on imports to meet its food needs. The national poverty rate estimated at 79 per cent, and the poverty level outside the capital, Djibouti-ville, is even worst (94.2 per cent)4. As per the 2010 survey, 54% of the workforce and 70% of young people are unemployed5 and the informal sector constitutes bases of the livelihood of a large part of the population. Three-fourths of the populations are living in the capital city and 47% them are said not to have enough income to afford a satisfactory diet.

The inflation rate in Djibouti is generally very low, it ranged from - 6.35 to 22.47% between 1981 to 2018 (See figure 3). The average inflation rate for the indicated period was 3.65 percent.

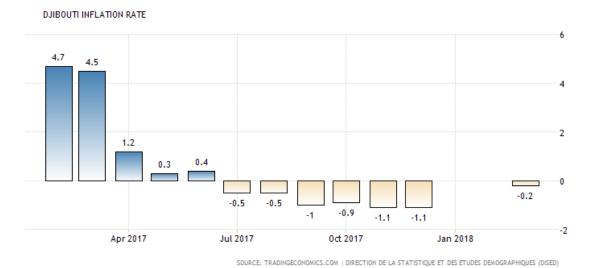


Figure 4: Djibouti Inflation rate

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³ http://www.djiboutinvest.com/index.php?option=com_content&view=article&id=271&Itemid=648

⁵ Djibouti Country Strategy Paper, African Development Group

The Government of Djibouti with the aim of making the country a trading and services platform for the region, has established a free trade zone, (the Djibouti Free Zone) to facilitate trade, involving importation, storage, processing and re-export of goods. The government also grants fiscal, administrative and logistical incentives as part of attracting Foreign Direct Investment (FDI). The free convertibility of the Djibouti franc, the absence of foreign exchange controls, and the free movement of capital were also put in place to provide pull effect on FDI. However, despite these efforts, Djibouti ranked 154 among 190 countries with respect to "ease of doing business" as per the latest World Bank annual ratings6, and this was attributed to lack of transparency and clarity in the regulatory system. Figure 4 depicts the Ratings of Djibouti in different years with respect to ease of doing business.



Figure 5: Ease of Doing Business in Djibouti

The Leather Value Chain Strategy Relationship with other Policies in Djibouti

The Djibouti Vision 2035, sets the tone of development for the Republic of Djibouti. To achieve the targets agreed in that document, it is fundamental that all polices and strategies feed logically into its attainment. Policies or strategies in any country should have a strategic relationship or a logical link with the overall development vision and aspirations of a country. Disjointed and contradictory policies normally introduce distortions and implementation challenges. Djibouti has a number of policies that are aimed at contributing to its sustainable growth and development. Given the importance of a strategic linkage that must exist among policies, the leather value chain strategy was evaluated to identify areas of common interface with the National Industrial and Trade Polices of Djibouti.

The Djibouti Leather Value Chain Strategy anchored on five main objectives listed here blow.

- To improve the quality and collection of raw hides and skins
- To promote production and export of value added products;
- To enhance competitiveness of Artisans/MSMEs in domestic, regional and international markets:

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⁶ World Bank Annual Rating https://tradingeconomics.com/djibouti/ease-of-doing-business (Accessed on April 30,2018)

- To develop the capacity of institutions in building Artisans/MSMEs technical and business management skills;
- To promote cleaner and environmentally sustainable production techniques and systems.

Djibouti Vision 2035

Vision 2035 is the government's long-term strategy for Djibouti to build the country's future. It reflects a set of economic, political and social goals for the whole of society. The core economic objectives encompass tripling per capita income by 2035. Under macroeconomic projections, achieving this objective will require accelerated and sustained GDP growth. The vision also forecasts the creation of more than 200,000 jobs by 2035. Growth prospects are largely based on the diversification of the economy. The five core pillars that are targeted to be improved in the Vision 2035 are listed in column 1 of Table 1.

Table 1: The relationship of the Leather Value Chain Strategy with the Diibouti Vision 2035

The five core pillars of the "Djibouti Vision 2035"		Leather Value chain Objectives				
	1	2	3	4	5	
Peace and national unity: Strengthening unity, peace and solidarity						
Good governance: Reinforcing good governance and						
democracy						
A diversified economy: Promoting competitive and healthy	Х	Х	Х	Х	X	
economic growth						
Investing in human capital: Building a hardworking, healthy	Х	Х	Х	Х	X	
and educated workforce						
Regional integration: Increasing trade and commerce with regional partners	Х	Х	Х	Х		

Primary Sector Development Master Plan (PDSP) 2009-2018

The Master Plan for the Development of the Primary Sector of the Republic of Djibouti (PDSP), is a reference framework for planning the development of natural resources in the primary sector. The master plan strategic intervention areas are grouped into five major pillars listed in the first column of the table 2.

Table 2: The Relationship of the Leather Value Chain Strategy with the Djibouti Master Plan 2009-2018 for the Development of the Primary sector.

Primary Sector Development Master Plan (PDSP) 2009-2018 Main Objectives			Leather Chain Str Objectives			
	1	2	3	4	5	
Improve access to water						
Increase agricultural production and productivity						
Increase the productivity of the national livestock	Х	Χ			Х	
Promote the rational exploitation of fishery resources						
Capacity building of producer organizations and institutional structures				Χ		

National Gender Policy 2011-2021

The Djibouti national gender policy was developed to tackle and eliminate the existing gender inequality problems at socio-cultural, social, economic, legal, political and institutional

levels and create a society with gender equality by 2021 in the Republic of Djibouti. The policy defines the planned intervention in to five interrelated Strategic Directions as presented in column one table 3.

Table 3: The Relationship of the Leather Value Chain Strategy with the National Gender Policy (NGP) 2011-2021

N .: 10 1 D !: (NOD) 0044 0004 0: 1 1 0!: !!			LVC Strategy					
National Gender Policy (NGP) 2011-2021 Strategic Objectives	1	2	3	4	5			
Promotion of gender awareness at household and community levels			Χ	Χ				
Strengthening equitable access of women, men and youth to basic social services			Х	Χ				
Equitable promotion of the potential of women and men in the economy and their access to economic resources.		Х	Х	Χ				
Strengthening the equitable exercise of women's and men's rights and their participation in economic and political, management and decision-making bodies.				X				
Strengthening national institutional capacities for implementation of NGP								

Accelerate Growth and Employment Promotion Strategy (2015-2019)

The Accelerate Growth and Employment Promotion Strategy is a medium term strategy for the period 2015-2019 and the first operational measure of the Djibouti Vision 2035 that aims to improve the living standards of the people and to reduce unemployment and the vulnerability and insufficiency of the national economy. It also aims to make the Djibouti economy resilient to the changing international environment. The four key objectives of the strategy are as presented in table 4.

Table 4: The Relationship of the Leather Value Chain Strategy with the Accelerate Growth and Employment Promotion Strategy (2015-2019)

		LVC Strategy				
Accelerated Growth and Employment Promotion Strategy (2015-2019)	1	2	3	4	5	
Economic Growth, Competitiveness and the Private Sector Engine of Growth	Χ	Χ	Χ	Χ		
Human Capital Development			Χ	Χ		
Public Governance and Capacity Building						
Regional Development Focus and Sustainable Development				Χ	Χ	

Importance of the Leather Value Chain

Global Level

The leather value chain, globally, is estimated at over USD 130 billion. A comparison of this value chain with other commodities reveals that its trade is greater than the combined trade of meat, sugar, coffee and tea; (see Figure 6below). Despite this immense importance, the sector has not received much attention, especially in many developing countries, when compared with other commodities whose production and marketing are championed by institutional support, for example Meat Commission, Tea or Coffee Boards etc. The absence of an institutional support to the leather value chain has retarded its growth, as it has not attracted the desired policy and financial support from Central Governments and other relevant stakeholders.

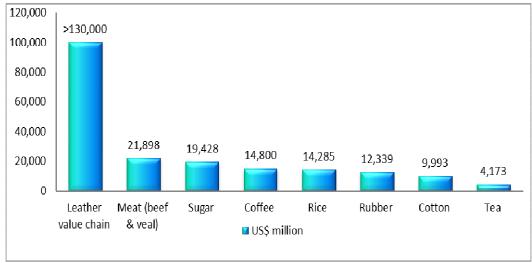


Figure 6: Global Importance of the Leather Value Chain in comparison with other commodities⁷

The global trade in the leather value chain grew over the period 1993 to 2011; the growth pattern for each product category is summarized in Table 5, below. There is a clear indication that growth in trade rose with the level of value addition, hence Swaziland must direct its attention towards the production and trade of value added products.

Table 5: Global Dynamics in the Trade of the Leather Value Chain

	Average US	Growth Rate (%)	
Product Category	1993 to 1995	2009 to 2011	
Raw hides and skins	4.7	5.4	14.9
Semi tanned and finished leather	11.7	17.5	49.6
Footwear with leather uppers	22.7	44.9	97.8

Source: FAO (2012)

COMESA Situation

The COMESA Region is made up of 19 African countries, which own approximately 11% and 56% of livestock globally and in Africa respectively; however, its contribution to the global trade is estimated at a paltry 3%. This is attributed mainly to a number of factors ranging from pre⁸-, peri⁹- and post¹⁰-slaughter challenges and limited or no value addition to hides and skins produced in the region. Figure 2 below illustrates the inverse relationship between the relative significance of the COMESA region in the global value chain, as it progresses downstream. Note that the illustration in the figure below relates only to bovine animals and bovine light leather and footwear. The illustrated situation is a true reflection of what leather proportion is obtained with regards to other types of hides and skins.

⁷ Mwinyikione Mwinyihija. 2017

⁸ Pre-slaughter defects – any damage caused by different factors like poor management genetic make-up, disease and nutrition etc, on the live animal.

⁹ Peri-slaughter defects: any defect that occur by several reasons, like failure to rest animals for certain period of times before killing, incomplete bleeding poor flaying of hides and skins.

¹⁰ Post-slaughter defects- groups of defects that take place after the hides/skins are flayed and include poor curing, poor handling, improper storage and poor tanning process

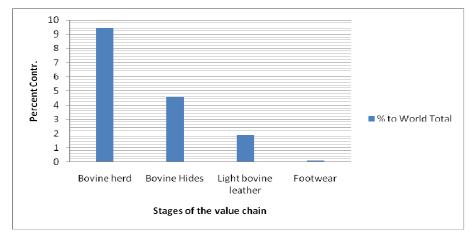


Figure 7: Africa Trade Contributions to Trade of Leather and Products Globally

The limited importance of COMESA in producing value added products, has a significant opportunity cost with regard to incomes and employment creation in the region. The continuous export of raw hides and skins implies a loss of wealth and jobs, which could have been generated in the region. It is fundamental that drastic measures should be taken to transform this industry in the COMESA region; already there are noticeable improvements in the past 10 years in Ethiopia. Kenya and other countries in the region can therefore draw practical lessons from Ethiopia.

Market Size of Footwear in the COMESA Region

The COMESA region's market of footwear is estimated at 365 million pairs of shoes with a per capita of 0.85 pairs per annum. Assuming all these pairs of shoes are produced in the COMESA region, approximately 365,000 direct factory level jobs would be created, which would stimulate increased demand in the use of finished leather, soles, glues and other accessories consequently creating more indirect jobs. Total output of leather footwear in the COMESA region was estimated¹¹ at 80.6 and 92.3 million pairs in 2001 and 2011¹² respectively. The output figures exclude production from SMEs and other informal enterprises.

In 2012, USD 646 million worth of shoes were imported into the COMESA region from the rest of the world and this translates¹³ to approximately 64 million pairs of shoes. The total market demand is 365 million pairs against a supply of 156 million pairs (imports plus regional production). With an estimated shortfall of 209 million pairs, this is not satisfied per annum. This is, therefore, a market opportunity for SMEs to capitalize without any or limited competition from locally established firms and imports. Figure 3 below illustrates the sharp growth in footwear imports from the rest of the world, as opposed to slow or almost stagnant growth in intra trade in the COMESA region.

¹³ Assuming import price of USD10 per pair

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¹¹ FAO Compendium of Statistics, year/issue No.?

¹² FAO Compendium of Statistics< year/issue No.?

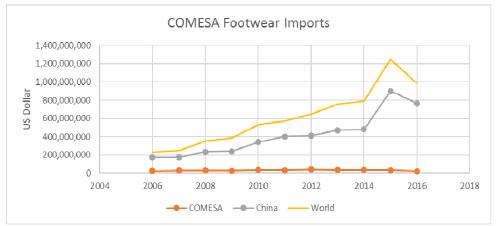


Figure 8: COMESA Imports of Footwear from COMESA Region, China and the World

Djibouti Situation

The Djibouti livestock subsector constitute a source of livelihood for approximately 60% of the population. There are an estimated 1 million head of sheep and goats and 300,000 cattle in the country. The sector, however is undeveloped and constrained by many challenges that encompass inadequate government policies to support sustainable livestock production, lack of rainfall to naturally produce pasture/fodder, insufficient groundwater to grow irrigated livestock feed, poorly developed public or private sector animal health, production and breeding services¹⁴. Djibouti also plays a major role in the regional trade of cattle. The port of Djibouti is one of the three ports in the Horn of Africa (Berbera, Bosasso and Djibouti) said to be the largest movement of live animal – 'on hoof' – trade anywhere in the world. The trade network penetrates deep into Ethiopia's Somali Region where many of the animals are raised. The livestock trade also forms an economic system providing jobs and livelihoods for many people. Figure 4 shows cattle slaughter and export situations in Djibouti.

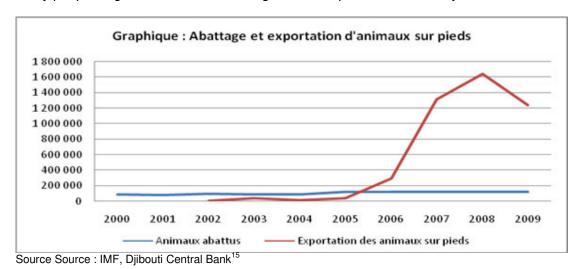


Figure 9: Slaughter and live animal export trends in Djibouti

¹⁴ IGAD/ICPALD https://igad.int/programs/95-icpald/1342-validation-of-djibouti-livestock-development-fund-ldf-report-undertakenl

¹⁵ http://www.tith.com/programs/95-icpald/1342-validation-of-djibouti-livestock-development-fund-ldf-report-undertakenl

http://www.djiboutinvest.com/index.php?option=com_content&view=article&id=271&Itemid=648

Table 6 illustrates the number and distribution of animals exported from Djibouti in the past 5 years.

Table 6: Export of Livestock by species and per head

	2012	2013	2014	2015	2016
Sheep / Goats	449,009	461,464	509,505	350,147	156,772
Camels	38,053	10,878	3,791	37,444	16,285
Cattle	48,439	45.830	54,777	55,470	55,825
Total	535,501	518,172	568,073	443,061	228,882

Source: : Annuaire statistique Dised,

Emerging Issues

The picture emerging from Chapter One is the overall commitment of the Republic of Djibouti to facilitate the transformation of the country's economy by implementation of strategic activities targeting economic prosperity, health, education, infrastructure, governance and corruption reduction, among others. The Leather Value Chain Strategic objectives exhibit strong strategic linkages with the different policies and programmes of action under implementation in the country.

CHAPTER II: SITUATIONAL ANALYSIS OF THE VALUE CHAIN

Introduction

The livestock base of Djibouti is small in comparison to other neighboring countries; however, large number of animals are regularly arriving Djibouti from neighboring Ethiopia either for slaughter or export on hoof. The hides and skins from slaughtered animals are exported in raw state or used domestically for the production of traditional leather goods, drums and others. A situational analysis of the Djibouti Leather Value Chain is presented in this Chapter. Primary and secondary data and value chain map are used to analyze the potential of the leather value chain; opportunities forgone due to the exporting of raw hides and skins; income distribution in the marketing of bovine hides; trade performance; situational analysis of SMEs in the footwear manufacturing subsector and a regional competitive comparative analysis. This analysis builds a foundation for identifying strategic interventions that are important in enhancing the performance of the Djibouti leather value chain.

Industry Structure and Value Chain Map

According to Kaplinsky and Morris (2000), mapping the range of activities in a value chain provides the capacity to decompose total value chain earnings into the rewards which are achieved by different parties in the chain. The Djibouti leather value chain is inclusive of livestock farmers, livestock traders, butcheries, slaughter facility owners, hides and skins traders and exporters, artisanal tanners & footwear makers. The schematic presentation of the leather value chain in Djibouti is illustrated in the Figure 10.

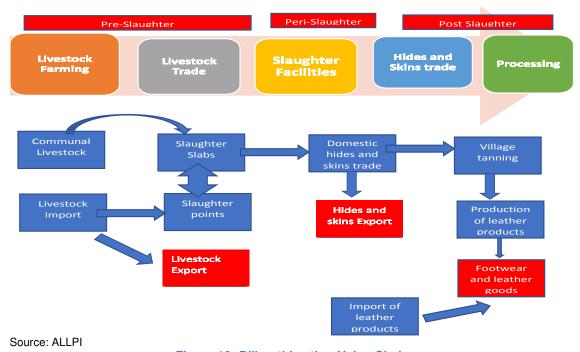


Figure 10: Djibouti Leather Value Chain

The Potential of the Diibouti Leather Value Chain

Djibouti has the capacity of exporting around 150,000 hides and skins per annum, which translates to 270 million Djibouti Franc (1.5millionUS\$), when valued at approximate unit

price of US\$ 1.00 per Kg. However it is imperative to note that the prices of hides and skins fluctuate just like all other prices of commodities. Djibouti is currently exporting a small quantity of its raw hides and skins, in dry salted form while most of it is lost in the collection process before reaching market. It is also fundamental to note that the export of raw hides/skins is tantamount to exporting approximately twelve fold value loss that could have been generated domestically had the raw materials been processed to finished products. Exporting raw hides implies the exportation of jobs, foreign currency earning opportunities and other indirect benefits, which could have been generated if the hides and skins been transformed into finished leather or finished products. Djibouti produces hides and skins, which are estimated to be earning an average of 1.00 US\$ per kg.

The losses, which are incurred due to non-value addition, are illustrated in Table 7 below. The value addition threshold that is expected per stage is shown in the last column of the Table. The cumulative loss is estimated at USD 17.6 million (3,1 billion Djibouti Franc). Strategic intervention that should be drawn from this analysis is that there is a need to explore possibilities of setting up a medium size tannery, which will target processing to wet blue, then with experience gradually move to crust and finished leather. This could significantly contribute to the Djibouti's Vision 2035. See Table 7 for potential earnings simulations.

Table 7: Potential Revenue Earnings Simulations

Stage of Processing	Potential Earnings (US\$)	Current Actual Earnings (estimate) (US\$)	Estimated Losses (US\$)	Value Addition Threshold (E)
Raw hides and Skins Current Value	1,500,000.00	375,000.00	1,125,000.00	1
Wet Blue	3,000,000.00	375,000.00	2,625,000.00	2
Crust	4,500,000.00	375,000.00	4,625,000.00	3
Finished Leather	6,000,000.00	375,000.00	5,625,000.00	4
Finished Products	18,000,000.00	375,000.00	17,625,000.00	12
Cumulative Loss			17,625,000.00	
	Computations based or	n Djibouti Franc		
Raw hides and Skins Current Value	265,500,000.00	66,375,000.00	199,125,000.00	1
Wet Blue	531,000,000.00	66,375,000.00	464,625,000.00	2
Crust	796,500,000.00	66,375,000.00	818,625,000.00	3
Finished Leather	1,062,000,000.00	66,375,000.00	995,625,000.00	4
Finished Products	3,186,000,000.00	66,375,000.00	3,119,625,000.00	12
Cumulative Loss			3,119,625,000.00	

Situational Analysis of SMEs in the Footwear Industry

Overview of the Footwear Supply Chain in Djibouti

The footwear manufacturing industry is yet to develop in Djibouti; however, it holds great potential. The country's annual footwear demand is estimated at 776, 656 pairs based on a regional average of 0.85 pairs per person and per year. MSMEs involved in footwear and leather goods production are however producing only a small quantity of sandals and they are facing a plethora of challenges. The summary of the characterization of Djibouti footwear supply chain presented in the Table 8 shows inputs that are required in the manufacturing of footwear. Almost 100 percent of inputs required in the manufacturing of footwear and other leather goods, except for traditional goods, which depend on domestic artisanal tanning are not available in local markets. This scenario has raised production costs of MSMEs involved in this business, as they are forced to travel to neighboring Ethiopia to purchase these inputs. Their orders are usually small, as they purchase as individuals, hence depend on the secondary market.

Table 8: Characterization of Footwear Supply Chain

	ization of Footwear Supply Chain	
INPUTS	IMPORTANCE	SITUATION IN DJIBOUTI
Finished leather	It contributes 50% in terms of value to footwear with leather uppers, thus this is the main input.	The production of leather in Djibouti is limited to artisanal tanning, which feeds into the production of traditional articles and other artifacts, however, there is no production of leather which is suitable for the manufacturing of man's and ladies' formal shoes and other leather goods.
Cutting dies	It's a tool which is used for cutting; it is very important in ensuring speed in cutting and also ensures consistency.	There is no local production in Djibouti, however, at the moment most of SMEs which are operating, do not have cutting machines, and use cutting knives. There is no immediate need to manufacture or import cutting dies.
Lasts	A last is a mechanical form/mould that has a shape similar to that of a human foot. Without a last footwear manufacturing is next to impossible	No local production in Djibouti and; SMEs depend on secondary imports. In order to produce comfortable shoes, these lasts' shape and dimension should reflect the average foot shape in a country. Most lasts, which are emanating from China, are meant for the shape and foot size of Chinese; when used in the region, the outcome is an uncomfortable shoe. This is an area which again requires joint action and also support from technical institutes and engineering industry.
Heels/soles	Second important component of a shoe after leather.	There is no production in Djibouti. All these are imported
Accessories	Important, especially for finishing sandals and other types of footwear. (rivets and buckles)	No local production in Djibouti

Source: Stakeholders Consultations by ALLPI

The absence of production of the materials listed in the Table 7 is the main weakness in the footwear manufacturing business in Djibouti. Leather is the main input in footwear or leather goods manufacturing business, contributing 40-50% to total cost. Djibouti has the potential to produce quality finished leather to support this subsector, which has the potential of creating employment, reduce poverty and also save foreign currency.

The shortage of leather and other inputs may be addressed in the short-run by facilitating MSMEs to procure these inputs in bulk, jointly. In the medium to long term, there is a need for policy intervention to encourage the production of semi-processed leather and move towards finished leather gradually. The production equation of various types of footwear is summarized in Table 9. Leather and soles are the most critical inputs in terms of costs, implying that the MSMEs footwear productions competitiveness is hinged on the two inputs. Intervention to boost the performance of MSMEs should be focused on assisting MSMEs to purchase leather and soles competitively and also conveniently.

Table 9: Footwear Production Costing

		USD						
Materials	School Shoes	Boots	Sandal	Remark				
Leather	2.24	4.7	1.12					
Soles	1.6	6.2	1.6					
Insole	0.19	0.33	0					
Shanks	0.2	0.2	0					
Glue white	0.4	0.48	0.25					
Glue Neoprene	0.3	0.4	0					
Toe Puff front	0.19	0.2	0					
Back counter	0.29	0.32	0					
Shoelaces	0.25	0.32	0					
Eyelets	0.05	1.28	0					
Machine Thread	0.02	0.03	0					
Sock Lining	0.28	0.3	0					
Polish	0.03	0.04	0.05					
Colour	0	0	0.3					
Total	6.04	14.8	3.32					

Identified Constraints

During the ALLPI Experts three subsequent missions conducted to Djibouti in 2017 for leather sector survey and to facilitate training in footwear and leather goods making as well as Artisanal tanning, the following were identified as binding major constraints that have hampered the production of quality products and productivity: shortage of finance, unavailability of inputs from local market, skills gap and use of old and rudimentary equipment and others.

The absence of a dedicated common working facility impacted negatively on Artisans/MSMEs visibility as some of them were operating in their backyards and in markets. Most of the Artisans/MSMEs are of the view that a centralized working space could assist to solve a lot of their challenges through collaboration and sharing of the equipment, knowledge and skills. In addition, this could improve on the visibility of these enterprises that would in turn boost their turnover, capacity utilization and competiveness. The overall impact to the economy will be employment creation and enhancement of the livelihoods of the owners and workers. The constraints impacting on the performance of the Artisans/MSMEs in Djibouti are summarized in Figure 11.

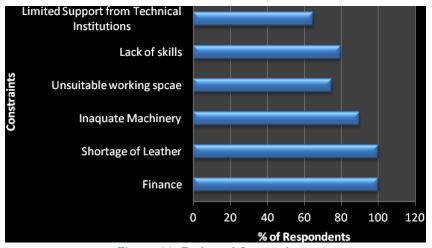


Figure 11: Rating of Constraints

Imports of Finished Leather and Footwear

In this section, an analysis of trade of the various products under the leather value chain is presented. This is meant to demonstrate the market potential presented by the Djibouti leather value chain. Imports relate mainly to two commodities, namely, finished leather and footwear. Other imports include soles, accessories and machinery.

Finished Leather

Artisans/MSMEs who are involved in the production of footwear (sandals) and other leather goods such as wallets, bags, purses and key holders are using semi processed hides and skins from artisanal tanning. The imports, normally made from neighboring Ethiopia are generally informal and in small packages, consequently they may not be documented, hence, they may not be included in the national imports statistics. Given the scenario, it was difficult to present figures and tables. Therefore, for the future there is need to organize the Artisans/MSMEs, so that they can purchase together in bulk; this would help to have recorded data, reduce the number of trips, the travel costs and consequently increase their competiveness and productivity.

Footwear

As indicated earlier Djibouti annual footwear demand is estimated at 776,656 pairs. If all these could be produced within the country it has to potential to create 1,294 direct jobs¹⁶. The visit made to the Djibouti ville market showed that all the closed shoes in the market are imported ones, mostly from Asia. The Djibouti footwear import value under Chapter 64 of the Harmonized System, as per COMSTAT database for the year 2015 was 70.7 million¹⁷ USD or 12.5 billion Djibouti Franc.

The annual demand figures as well as the number of shops in Djibouti ville dealing with only footwear trade reflects that there is a viable footwear market in Djibouti, which can be capitalized by developing Artisans/MSMEs to start with manufacturing sandals, school shoes, security and military boots.

Emerging Issues

The key emerging issues are as follows:

- There is potential to develop a medium sized tannery for the production of wet blue, which will create jobs in the medium term, which can then be expanded to the production of crust and finished leather depending on the viability of the products;
- The footwear market is growing, based on market visits and per capita income growth;
- There is a good base to develop the Artisans/MSMEs sector, as there are already Artisans/MSMEs, who are involved in the production of footwear, leather goods and other items;
- Artisans/MSMEs are facing a number of challenges, namely: limited access to affordable finance; inadequate machinery and inputs, poor working facilities, lack of skills and they are isolated.
- Imports of finished leather is mainly done informally, hence, there is a need to facilitate the importation of bulk leather and accessories;

¹⁶ ALLPI calculation

¹⁷ Brief to his excellency Mr. Ismael Omar Guellehv President of the Republic of Djibouti on the status of CLOMESA integration and programs being implemented in Djibouti for the COMESA Summit to be held in Bujumbura, Burundi on 9th and 10th June, 2018

CHAPTER III: VALUE CHAIN ANALYSIS

Introduction

The generation of issues and designing of suitable intervention was accomplished through hybrid methodology that drew from secondary data and also from inputs through one to one meetings with stakeholders during the three subsequent missions to Djibouti by the ALLPI team of Experts. ..

Issues Impacting on the Performance of the Leather Value Chain

The issues which were generated through one to one meetings with Artisans/MSMEs, are summarized in the form of SWOT analysis. In addition, some of the issues were drawn from the various Djibouti policy and strategy documents. The strategic intervention should seek to strengthen the **S**trengths, deal with the **W**eaknesses, capitalize on the **O**pportunities and tackle the **T**hreats. The SWOT analysis is summarized below in Table 10.

Table 10: SWOT Analysis of the Djibouti Leather Value Chain

STAGES	STRENGTH	WEAKNESSES	OPPORTUNITIES	THREATS
Cross Cutting	Government commitmentAvailable raw hides and skinsPolitical stability	 Limited access to affordable finance; High cost of finance in comparison to rate of return in the industry Undeveloped leather value chain 	 Growing domestic, regional and international market for value added products Large pool of trainable work force 	 Global Economic lowdown Synthetic materials Influx of second and leather products
Livestock	Growing livestock base; Political stability;	Weak Government policies to support sustainable livestock production, poorly developed public / private sector animal health, poor production and breeding services. Limited or lack of collaboration of chain players Limited support or collaboration with Academia, Private and Government Weak animal husbandry system	Strong cultural attachment to livestock Renewed interest by Government to support the sector	Lack of adequate rainfall to naturally produce pasture/fodder, insufficient groundwater to grow irrigated livestock feed,
Slaughter houses/points	Government commitment to strengthen the leather sector;	Poor slaughter facilities; Poor flaying and preservation techniques;	New investment in slaughter facilities;	Energy and water problem
Hides and Skins Production	 Interest by Government to support leather sector Availability of Hides and skins 	 Week collection system Poor quality due to pre peri and post slaughter defects No local value addition to hides and skins No grading system and price distinction 	Growing demand for meat, increasing the slaughter rates	High frequency of drought due to climate change Disease incidence
Tanneries	n/a no tannery operating in the country		 High interest by Government to support value addition Growing demand for finished leather 	Synthetic materials /leather
Manufacturing	Artisans/MSMES engaged in footwear and leather goods making Large pool of trainable human resources;	 Inadequate tools and equipment among MSMEs/artisans involved in footwear and leather goods production unavailability of quality finished leather and accessories; High cost of finance unavailability of technical training facilities; Limited collaboration with upstream and downstream chain players Absence or lack of qualified footwear and leather goods designers; 	 Growing domestic and regional demand for finished leather The industry is still in infancy hence there is great potential for expansion; Renewed interest to support the development of leather sector regionally and internationally; Government interest to develop a sector specific policy; Potential Government procurement for military, police and other Government institutions 	Influx of new sub- standard and second- hand products from China and other far East Countries;

STAGES	STRENGTH	WEAKNESSES	OPPORTUNITIES	THREATS
Support Institutions		 No Technical Training Centres Limited support and interaction with Academia; No advanced specialized courses to 	Renewed interest by Academic institutions to work with the sector	
		support the leather value chain		

External Analysis (PESTEL)

The Political, Economic, Social, Technological, Environmental and Legal (PESTEL) analysis posts how the governance, economic, social and political, environmental and technological dynamics prevailing has a bearing on the performance of the Djibouti Leather Value Chain. The Djibouti Leather Value Chain PESTEL is summarized in Table 11.

Table 11: PESTEL Analysis

PESTEL Dimensions	Impact on the Sector
Political	
Government commitment	Improve domestic and foreign investment in the
Political stability	sector
Economic	
Growing GDP per capita	Increased demand of leather products
Frequent droughts	Impacts negatively on livestock productivity, consequently hides and skins production and rural income
Social	
Population growth;Improved living standards	 Increased demand of footwear and other leather goods; Improved pool of labour force;
 Improved literacy rate; Increased number of higher education graduates; 	Improved supply of trainable labour force
Technological	
 Rapid expansion in productivity in China and other countries; Rapid growth in environmental friendly technologies 	 Decline in the consumption of locally produced footwear and leather goods; Decline in demand of locally produced leather products globally, if the region fails to upgrade new technologies.
Environmental	
 Increasing environmental demands such as REACH Climate Change Waste disposal laws; Environmental Protection laws 	 Leather products, which fail to meet the REACH directive maybe barred from entering European markets; Increased investment cost for effluent management
Establishment of Common Effluent Treatment Plants	 Improved environment management, which will boost the image of Djibouti leather industry; Cost reduction in effluent management;
Legal	
Health and safety regulations	Failure to meet these may impact negatively on the Industry globally

The strategic issues immerging from the SWOT and PESTEL analyses are as follows:

- The Government is committed to support the growth of the industry,;
- The country is politically stable, which is favorable for business development;
- The leather value chain in Djibouti is underdeveloped;
- There is potential to set up a medium sized tannery, because Djibouti produces hides and skins which are being exported in raw state or wasted;
- The footwear market is growing,
- MSMEs involved in the production of leather footwear and other leather goods face many challenges. These issues are important in crafting the strategic interventions, which are important in transforming the leather value chain of Djibouti

Stakeholders Analysis

On the basis of the above framework, leather value chains Stakeholders were identified and their strengths/importance assessed as presented in Table 12. The following key was used: L= low influence (score = 1); M = medium influence (score = 2); H = high influence (score = 3).

Table 12: Stakeholders Analysis

No.	Stakeholder			Likely reaction and /or impact if expectations are not met		Degree of Stakeholder Influence on the Leather Value				-	Overall Degree of
		expected to deliver	Industry in return	Stakeholders	Leather Industry	Powe			ppo		Importance
1	Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation.	 Policy support; Facilitate the development and growth of MSMEs 	 Increased productivity and output; Manufacture of quality products; Create jobs 	 Impact negatively on their capacity to lobby for resources from Government; Switch to other sectors showing promising results 	Underperformance with no policy and financial resources support	L M	H	L	M	H	Very High
3	Djibouti Environmental Authority	Raise awareness of the importance of cleaner production and waste management	Use cleaner production technologies and also employ appropriate waste management systems	Negatively impact on the environment, consequently contribute to environment contamination and climate change	Violate the regulations, as they are not equipped with the skills to employ cleaner production and proper waste management systems.		х	x			High
4	Djibouti Water Authority (Direction de l'Eau)	Provide cleaner water and adequate quantities to the enterprises.	Use the water economically	Increase the cost of water production	Undermine productivity is the water is not available	х			Х		Moderate
5	Djibouti Standards Authority Djibouti Revenue	Facilitate the development of standards and also products certification	Ensure that they participate in standards development, manufacture products which meets minimum safety standards. Import through formal	No development of standards related to leather and its products if there is no demand of such services Duty payment	No benchmarks to follow with regard to production of products which meet quality standards No recognition from	Х	X		Х	X	Moderate Very High

No.	Stakeholder	•		Likely reaction and /or impact if expectations are not met		Degree of Stakeholder Influence on the Leather Value				Overall Degree of	
		expected to deliver	industry in return	Stakeholders	Leather Industry	Pow	er	Support		ort	Importance
		deliver					Н	L	. M	Н	
	Authority	importation of leather and other accessories	routes and also ensure that MSMEs are registered	avoidance	government if the enterprises are not registered, consequently limited Government support						
	Ministère de l'Agriculture, de l'Elevage et de la Mer	Extension service and training to produce quality raw hides and skins	No wastage and all hides and skins produced in Djibouti are processed	Poor quality hides and skins	No development of the leather value chain.		Х			X	Very high
	Service National d'appui au Development	Skills development	Value addition	Export of raw hides and skins	No value addition and loss of opportunities	Х				Х	High

Key HH = Very high, H M = High, MM = Moderate, ML = below model, L L = Insignificant

Emerging Priority Intervention Areas

The quantitative and qualitative analyses in Chapter II and III reveal the key issues that must be addressed by this Strategy to ensure the optimization towards value addition of raw hides and skins being produced in Djibouti. The following are the main issues which were identified during the one to one meetings and through the quantitative analysis of data:

- There is political stability, and the Government is committed to support the development of the manufacturing sector;
- The Leather Value Chain is underdeveloped, as reflected by the fact that there is no commercial tanning of hides and skins and also rudimentary manufacturing of footwear or leather goods;
- Most hides and skins produced are wasted or exported in raw state other than small Artisan use;
- High frequency of drought is potential risk for the development of the leather value chain;
- MSMEs/Artisans involved in the production of leather and leather products are facing numerous challenges;
- There is a large pool of stakeholders, which may contribute to the development of the MSMEs/Artisans Clusters and also the tanning industry in Djibouti;
- The footwear and other leather goods market is 95% dependent on imports, which is an opportunity for developing the local industry.

CHAPTER IV: STRATEGY

Introduction

This Chapter presents the strategic interventions, which should improve or contribute to the transformation of the underdeveloped leather value chain in Djibouti into a vibrant economic sector, which will contribute to the attainment of the country's "Vision 2035" and other policies, like the Master Plan for the Development of the Primary Sector, Djibouti national gender policy, the Accelerate Growth and Employment Promotion Strategy.

Vision and Mission

VISION

To be one of the top ten contributors to the GDP of Djibouti.

MISSION

To facilitate the value addition process and enhance the performance of enterprises involved in the production of footwear and other leather goods through the application of modern and cleaner technologies, collaboration, capacity building, policy guidance and resource mobilization.

Strategic Market and Growth Goals

The Vision and Mission of this Strategy creates a new interest for Djibouti to focus on development of the leather sector. The trust to develop the leather value chain will compliment the planned interventions to strengthen the livestock sector (the Accelerate Growth and Employment Promotion Strategy). The hides and skins, which are by-products of the meat and dairy industries, have the potential to earn foreign currency that exceeds the earnings currently being earned by the meat sector. It is proposed that the value addition process should be done in phases, starting with the production of wetblue, and crust and then finished leather. In addition to this, the line Ministries and Institutions in the short run, should start to support the Artisans/MSMEs, which are already involved in the production of footwear and other leather goods. This will assist in building the potential market of finished leather. See the products and market targets illustrated in Table 13.

Table 13: Taget Market

Market	Raw hides and skins	Wet blue	Crust leather	Finished leather	Footwear and leather goods
Domestic	ongoing	Year 2	Year 3	Year 4	School shoes & security boots after 2 years
Export	ongoing	After 3 vears	After 4 vears	After 5 years	After 5 years

Strategy Objectives

The specific objectives and interventions listed in Table 14 below elaborate the proposed mechanisms of addressing the issues identified by stakeholders and also drawn from the quantitative analysis. Sub-objectives are listed under each specific objective. The implementation of such interventions would contribute towards the attainment of the main thrust of this Strategy, which is to promote the production and trade of value added products, such as finished leather, footwear and leather goods.

The Strategy's objectives and the rationale of selecting the given objectives are summarized in Table 14.

Table 14: Rationale for the Selected Objectives

	Table 14. halic	onale for the Selected Objectives
	Objectives	Rationale based on Emerging Issues Summarized in Chapter III
1.	To improve the quality and collection of raw hides and skins	Most slaughtering, particularly that of sheep and goats, are conducted in individual's household back yards and most of the hides and skins are wasted or used for mat and other artisanal articles making for household uses. Theses hides and skins, if produced through proper flaying techniques and managed well, will contribute a lot to the sector development other than generating income to the producer.
2.	To Promote production and export of value added products;	Djibouti has a small livestock base, however with off take rates and importation of live animals which generate, raw hides and skins amounting to more than 150,000 per annum, there is a solid base for establishing a medium sized tannery with a soaking capacity of 100 hides and up to 500 skins per day. This development will create jobs and also double the export revenue earnings.
3.	To enhance competitiveness of Artisans/MSMEs in domestic, regional and international markets	MSMEs are the engine of economic growth. Currently there many micro enterprises, which are involved in the production of footwear, however, many of them lack basic skills in production and business management and also they are isolated. These MSMEs have the potential to grow, generate jobs and contribute to Government revenue, that is, if they are supported to work jointly in procurement, production and marketing.
4.	To develop the capacity of institutions in building Artisans/MSMEs technical and business management skills	Inadequate capacity among technical institutions and Artisans/MSMEs is one of the binding constraints undermining the growth of the leather value chain. Thus, technical and vocational training institutions' capacity to offer relevant training programmes for the leather sector should be facilitated. Many Artisans/MSMEs who are currently involved in the production of leather and leather products lack minimum skills in production and business management.
5.	To promote cleaner and environmentally sustainable production techniques and systems.	Cleaner production is critical in order to contribute to the attainment of the Sustainable Development Goals (SDGs). In addition, cleaner production also impacts positively in the area of resource use optimization.

Sub-Objectives, Activities and Measurable Outputs

Under this section, specific sub-objectives, activities and expected output indicators under each of the prioritized objectives are presented. The assumption is that the implementation of these activities would generate outputs that would create outcomes and contribute to the attainment of this Strategy's Vision and mission to be manifested through measurable indicators specified under strategic market and growth goals. The specific activities would be crafted as part of the annual work plan by stakeholders in collaboration with the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation".

Objective 1: To improve the quality and collection of raw hides and skins

Hides and skins improvement in quality as well as in quantity is very important. This is mainly because quality raw materials are bases for the production of quality value added products, and also to benefit from economy of scale through increased quantities of raw

materials. The specific sub-objectives and expected outcomes, which would contribute to the attainment of the above objective, are listed in Table 15.

Table 15: Objective One

Objective 1: To improve the quality and collection of raw hides and skins							
Sub-objectives	Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)				
Conduct supply chain management diagnostic survey across the country	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Validate the report and design an intervention work plan	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Organize Seminars to raise/create awareness of hides and skins values, proper flaying and preservation techniques	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Mobilize resources to implement the findings of the study and the work plan	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Train 100 flayers and extension officers in hides and skins flaying, preservation, handling and quality grading	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
The trained extension officers to pass the information and skills to others in their respective areas of operation	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Design performance indicators template to monitor the performance of those implementing and not implementing	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Review its adoption and implementation bi-annually	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					
Organize exchange visits, targeting enterprise, which have implemented it successfully, to promote cross learning	Ministère de l'Agriculture, de l'Elevage et de la Mer,	 Abattoirs Meat Industries Private Farmers Extension Service Training Institutions 					

Facilitate the development		•	Abattoirs	
of an efficient Hides and	Ministère de l'Agriculture, de	•	Meat Industries	
Skins marketing system	Ministère de l'Agriculture, de l'Elevage et de la Mer,	•	Private Farmers	
	i Lievage et de la Mei,	•	Extension Service	
		•	Training Institutions	

Objective 2: To Promote Production and Export of Value Added Products;

This objective focuses on enhancing capacity at all the levels of the leather value chain in order to improve quality, value and volume of value added products. The specific sub-objectives and expected outcomes, which would contribute to the attainment of the above objective, are listed in Table 16.

Table 16: Objective Two

No.	Sub-objectives	ction and Export of Value Added P Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)
1	Undertake a feasibility study on the possibility of setting up a tannery	 Ministry of Commerce Ministère de l'Agriculture Djibouti. Environment. Author. Djibouti Standards Authority 	 Cooperative of Leather Processing. NGOs Associations 	
2	Facilitate the production of semi and finished leather which meet national and international quality and environmental standards through Artisanal tanning,	 Ministry of Commerce and Industry Ministère de l'Agriculture. Djibouti. Environment. Author. Djibouti Standards Authority 	 Cooperative of Leather Process. NGOs Associations 	

Objective 3: To Enhance Competitiveness of MSMEs in Ddomestic, Regional and International Markets

MSMEs operating in Djibouti face a myriad of constraints ranging from finance, Lack of inputs in local markets, lack of technical and business management skills, inadequate equipment and poor working space, among others. Djibouti is a small nation with regard to geographical and population size, thus, supporting the development of MSMEs could significantly boost the industrialization agenda, and consequently contribute to the Vision 2035. This intervention will focus on strengthening the operations in the area of technical skills development, enterprise development, capitalization; promotion of joint action in procurement, production and marketing; and also participation in Government tenders, among others. Table 17 summarizes interventions/Sub-objectives and activities that will contribute to the development and growth of Artisans/MSMEs in the leather value chain.

Table 17: Objective Three

-	Objective 3: To Enhance Competitiveness of Artisans/MSMEs in Domestic, Regional and International Markets							
No.	Sub-objective and Activities	Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)				
1	Profile the Artisans/MSMEs operating across Djibouti	Ministry CommerceCentral Statistical OfficeMinistry of Agriculture	Research Inst.Crafters Coop.Ministry Planning & economics					
2	Design a framework of Artisans/MSMEs clustering	Mist. Commerce (Coop. Dpt.)Colleges	NGOMunicipalitiesMist. of Agri. Staff across the					

Obje Mark		ompetitiveness of Artisans/M	SMEs in Domestic, Regional and Inter	national
No. Sub-objective and Activities		Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)
			country Federation of Djibouti. Business Community Training Centers Federation of Djibouti Employers Chamber of Commerce	
3	Facilitate the establishment of 5 Clusters, each with a minimum membership of 20 Artisans/MSMEs	 Djibouti Enterprise Development. Ministry of Commerce Crafters Coop. 	 NGOs Colleges Leather crafters cooperatives. Leather crafters 	
4	Train 100 Artisans/MSMEs in Clustering	 Colleges Ministry of Commerce (Artisans/MSME Dpt.) Ministry of Education 	NGOsMicrofinanceExtension OfficersRelevant Consultants	
5	Assess the quality of; leather footwear and other products being manufactured by Artisans/MSMEs	Djibouti Standards Authority	ProducersALLPI	
6	Design a capacity building in production and costing based on the findings of the assessment	 Small Enterprises Development Enterprise Mins. Of Commerce 	Micro-finance Djibouti Revenue Authority	
7	Facilitate joint action in the procurement of raw materials	CooperativesMinst. Commerce (Artisans/MEMEs Dep.)	Ministry of AgricultureMinistry of CommerceDjibouti Revenue Authority	
8	Facilitate the provision of common production facilities	 Djibouti Investment Promotion Authority Ministry of Commerce (Industry Dpt.) City Council 	Artisan/MSME Unit (Ministry of Commerce) NGOs Constituency leaders	
9	Facilitate the provision of common use machines	 Ministry Commerce Economic Planning and Development Ministry of Finance 	 Private Companies Retailers Training Institutions Micro Projects Crafters Financial Institutions ALLPI 	
10	Assess the quality standards of school shoes and security boots used in Djibouti	Djibouti Standards Auth.	Vocational/Training Institution	
11	Train Artisans/MSMEs to manufacture school shoes and security boots in line with the findings of the quality assessment study	 Training Centers Cooperatives Mins. Commerce (Artisans/MSMEs Dep.) 	NGO Schools ALLPI	
12	Subject school shoes	Djibouti Standards Auth	ALLPI	

No.	Sub-objective and Activities	Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)
	and security boots for quality testing		Ministry of Labour (Directorate of Industrial and Vocational.)	
13	Train Artisans/MSMEs on the basis of the results of quality testing of their samples	Vocational/Training Institutions Mins. Commerce (Artisans/MSME Dep.)	ALLPI NGOs	
14	Create linkages between Artisans/MSMEs with potential buyers of school shoes and security boots	Cooperative Ministry of Commerce Ministry of Finance	 Djibouti Enterprise Development. Cooperation NGOs Telephone, Internet Service Providers 	
15	Facilitate the participation of Artisans/MSMEs in Government Tenders	 Ministry of Commerce Cooperative Ministry of Finance Ministry of Agriculture Private Sector 	Private CompaniesLeather CraftersNGOsCooperatives	
16	Facilitate Artisans/MSMEs' participation in national and regional fairs	Ministry of Commerce (Artisans/MSMEs Dep.)	NGOsMinistry of TourismNGOsALLPI	
17	Facilitate the linkage between Artisans/MSMEs and financial institutions	 Microfinace Ministry of Commerce Ministry of Economic Planning & Development Saving and Credit Cooperation 	 Central Bank Savings and Credit Cooperative Regional Development Fund 	
18	Facilitate Artisans/MSMEs' provision of loans	Central Bank	ALLPI EU Micro projects	
19	Mobilize funding from national, regional and international finance corporations and also from Government	Ministry of Commerce Ministry of Finance	ALLPIEmbassiesDevelopment partners	
20	Design a system for monitoring and usage of the mobilized resources, to ensure resource optimization	Ministry of Commerce	Commission for Cooperative Microfinance Unit	

Objective 4: To Develop the Capacity of Institutions in Building Artisans/MSMEs Technical and Business Management Skills

Inadequate capacity among technical institutions and Artisans/MSMEs is one of the binding constraints undermining the growth of the leather value chain. Thus, technical and vocational training institutions' capacity to offer relevant training programmes for the leather sector should be facilitated. Many Artisans/MSMEs who are currently involved in the production of

leather products lack minimum skills in production and business management. The subobjectives, which could contribute to the attainment, are articulated in the Table 18.

Table 18: Objective Four

No.	Sub-objectives	Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)
1	Facilitate the development of curriculum on leather production	 M. du commerce (Artisans/MSME Dep.) Vocational and Higher learning Institutions Mins. Of Education 	Ministry of EducationDjibouti Leather CraftersNational Curriculum CenterALLPI	
2	Assess and estimate the resources required	National Curriculum Center	ALLPI NGOs	
3	Train 40 Artisans/MSMEs per year on footwear/leather goods production	Mins. of Commerce (Artisans/MSMEs dip.)	ALLPINGOsVocational Institutions	
4	Train 40 Artisan/MSMEs per year on enterprise development	Mins. of Commerce (Artisans/MSMEs dip.)	ALLPINGOsVocational Institutions	

Objective 5: To Promote Cleaner and Environmental Sustainable Production Techniques and Systems

The leather value chain has gained negative publicity across the globe because of the utilization of technologies which are associated with environmental pollution and damage. This is mainly because of the use of salt and chemicals in the preservation and leather production respectively. However, it is imperative to note that technological advancement has led to the generation of the development of cleaner technologies and also a significant improvement in waste management. Despite progress in this vein, it should be noted that most production systems in developing countries, including Djibouti, have not fully internalized these technologies. The usage of cleaner and environmentally friendly technologies, besides protecting the environment, are also an important marketing tool e.g. eco-labelling etc. This objective, thus, focuses on ensuring that all enterprises involved in the leather value chain embraces cleaner and environmentally friendly production technologies. The specific sub-objectives, which would contribute to the attainment of the above objective, are summarized in the Table 19:

Table 19: Objective Five

Obje	Objective 5: To Promote Cleaner and Environmental Sustainable Production Techniques and Systems				
No.	Sub-objectives	objectives Responsible Institution		Budget (US\$)	
1	Undertake an audit or gap analysis on how enterprises in the leather value chain are managing their waste	 Djibouti Environment Authority Ministry of Tourism and Environment Affairs 	Municipalities NGOs		
2	Train the Artisans/MSMEs on greening their production process	 Djibouti Environment. Authority Mins. of commerce (Artisans/MSME Dip.) 	UNIDO NGOs ALLPI		
3	Mobilize resources to facilitate the deployment of cleaner and environmentally friendly production techniques;	 Djibouti Environment Authority Ministry of Commerce Cooperative 	City Council Microfinace NGOs		

No.	Sub-objectives	Responsible Institution	Collaborating Organizations/Institutions	Budget (US\$)
4	Design a monitoring system for the implementation of the cleaner production programme	Djibouti Environment Authority	City Council Mins. Health University	
5	Develop, review and enforce the relevant laws, regulations, guidelines, standards and codes of practice pertaining to leather and leather products quality	 Djibouti Environment. Authority Parliament portfolio Commerce Attorney General 	NGOs Regulatory Authority	

Implementation Methodology

The Strategy implementation will be coordinated by the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation". Stakeholders Core Team should be setup and will play a leading role in designing annual work plans and review the implementation process. It should be composed of Public, Private sectors and the Academia. Details would be guided by the strategy unpacking process, which will be facilitated by ALLPI after the Launch of the Strategy.

Implementation Plans

The global, regional and domestic dynamics of modern economies are very fast, external and internal conditions of enterprises or value chains have to keep pace with such changes. Given the scenario, strategies should be flexible to give room for necessary adjustments that are necessary to ensure that the set targets are met. To enhance the capacity of this strategy to keep pace with the dynamics of the global, regional and domestic dynamics, this strategy gives an outline of broad interventions, as sub-objectives, which should be transformed into specific activities in the annual work plan. The annual work plan of every year should be informed by a thorough review of the implementation process, the performance of the value chain and also the dynamics in the eternal environment. The Core Team should be tasked to review the implementation process of the Strategy quarterly, which will contribute to the annual report. The annual report will form a solid base for crafting a work plan for the following year.

Monitoring and Impact Indicators

The performance of the Strategy will be judged by the value that will accrue to value chain actors in form of outputs, exports and employments and other economic benefits. In the short term, the output and outcome indicators will be used to monitor and gauge the implementation of the Strategy. The monitoring template is an outcome of the annual work plan. Quarterly review will focus on the assessing whether the agreed activities are being implemented. Impacts are the ultimate criteria for gauging a strategy's performance. The M & E Matrix will be developed once an annual work plan is in place.

Responsibility Matrix

The development of the leather value chain in Djibouti is led by the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation"; in short, the Ministry is accountable to the Government, with regard to the performance of the leather value chain, with regard to targets, which are set at national level. Thus, the Ministry is responsible in leading the implementation of the Leather Value Chain Strategy. Despite this, a Value Chain Strategy is a holistic document, thus, its successful implementation is dependent on the ability of the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la

Formalisation"; to collaborate and work with other Ministries and Stakeholders, who have a statutory responsibility or interest with regard to some of the segments of the leather value chain. To enhance the efficacy and effectiveness in collaboration in the implementation of the Strategy, it is imperative that responsibility and accountability be incorporated in the final strategy documents. The process of allocating responsibility and accountability is undertaken once the Strategy has been validated. Through a participatory process, responsibilities for championing specific objectives or sub objectives are allocated and signed off through the leadership of the "Ministère Délégué Chargé du Commerce, des PME, du Tourisme et de la Formalisation". The document, which summarizes this allocation is called a Responsibility Matrix and is an annex to this Strategy. This Matrix is subject to review annually based on performance.